

**Quarterly Report on the Status  
of Prison Overcrowding, for the  
Third Quarter of 1990**

**Massachusetts Department of Correction**

**George A. Vose  
Commissioner**

**Submitted in Compliance with Chapter 799  
Section 21 of the Acts of 1985**

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Section twenty-one of Chapter 799 of the Acts of 1985 directs the Commissioner of Correction to report quarterly on the status of overcrowding in state and county correctional facilities. This statute calls for the following information:

Such report shall include, by facility, the average daily census for the period of the report and the actual census on the first and last days of the report period. Said report shall also contain such information for the previous twelve months and a comparison to the rated capacity of each such facility.

This report presents the required statistics for the third quarter of 1990.

Table 1 provides the DOC figures for the third quarter of 1990. As this table indicates the DOC population (excluding Bridgewater and Longwood) rose by 43 inmates during the third quarter, an increase of one percent. At the end of the quarter, the DOC operated with 8,033 inmates in a system with a design capacity of 4,574 -i.e., the DOC operated at 176 percent of design capacity.

Table 2 provides the DOC figures for the previous twelve months - i.e., for the period July 1, 1989 to June 30, 1990. These figures indicate that the DOC population increased by 751 or 10 percent over this twelve-month period, from 7,245 in July 1989 to 7,996 in June 1990.

Table 3 presents the county figures for the third quarter of 1990. The county population increased by 232 inmates during this quarter, an increase of 4 percent. At the end of the quarter, the county system operated with 6,149 inmates in facilities with a total design capacity of 4,003, - i.e., the county system operated at 154 percent of design capacity.

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This report was prepared by Linda Holt and Ramon Raagas of the Research Division and is based on daily count sheets prepared by the Classification Division.

Table 4 presents the county figures for the previous twelve months. These figures indicate that the county system increased by 64 inmates or 1 percent over this twelve-month period, from 5,894 in July 1989 to 5,958 in June 1989.

Table 5 provides statistics on court commitments to the DOC for 1989 and 1990. Overall, there has been a decrease of 44, or 2 percent in commitments for 1990 in comparison with the same period in 1989, from 2,835 to 2,791. Commitments to Cedar Junction were up by 33, or 2 percent. Commitments to Concord decreased by 52, or 9 percent. Overall, male commitments were down by 19, or one percent from 1989. Commitments to Framingham decreased by 25, or three percent.

Thus, the accelerated rise in the prison population of the Commonwealth has continued unabated during the third quarter of 1990. The degree of prison overcrowding represents a precarious situation which poses serious problems for the safe and humane operation of correctional facilities.

Table 1

**Population in Department of Correction Facilities,  
July 1, 1990 to September 30, 1990**

<b>Facility</b>	<b>Average Daily Population</b>	<b>Beginning Population</b>	<b>Ending Population</b>	<b>Design Capacity</b>	<b>%ADP Capacity</b>
Cedar Junction	676	679	680	636	106%
Concord	1108	1152	1142	523	212%
Framingham-ATU	101	103	74	69	146%
Framingham	376	418	387	194	194%
Norfolk	1286	1281	1284	919	140%
NCCI	732	727	731	184	398%
OCCC	661	658	661	488	135%
BCC	97	66	104	0	N.A.
SECC	736	733	739	0	N.A.
<b>Sub-Total</b>	<b>5773</b>	<b>5817</b>	<b>5802</b>	<b>3013</b>	<b>192%</b>
Bay State	216	219	216	146	148%
Medfield	34	36	33	36	94%
NCC	243	247	246	152	160%
SECC-Minimum	109	112	109	100	109%
Lancaster-Male	149	149	150	70	213%
Lancaster-Female	84	45	90	25	336%
Plymouth	287	293	279	151	190%
Pondville	26	0	53	26	100%
Shirley	469	478	459	403	116%
Warwick	87	86	89	50	174%
Hodder	33	33	35	35	94%
Boston State	100	98	99	55	182%
Norfolk PRC	26	53	0	0	N.A.
Park Drive	60	59	65	50	120%
SMPRC	130	108	152	75	173%
MHHI	90	88	88	93	97%
WSATP	7	10	4	12	58%
Drug Rehab	1	3	1	10	10%
Hillside	38	36	40	40	95%
Charlotte	14	15	15	15	93%
Houston House	5	4	7	15	33%
Day Reporting Center	0	1	1	2	0%
<b>Sub-Total</b>	<b>2208</b>	<b>2173</b>	<b>2231</b>	<b>1561</b>	<b>141%</b>
<b>TOTAL</b>	<b>7981</b>	<b>7990</b>	<b>8033</b>	<b>4574</b>	<b>174%</b>
Bridgewater SH	330	330	331	337	98%
Bridgewater T.C.	253	255	251	216	117%
Bridgewater AC	415	395	417	430	97%
Longwood T.C.	119	121	109	125	95%
<b>GRAND TOTAL</b>	<b>9098</b>	<b>9091</b>	<b>9141</b>	<b>5682</b>	<b>160%</b>
Houses of Correction	424	397	455	N.A.	N.A.
Federal Prisons	31	31	31	N.A.	N.A.
Inter-State Contract	52	52	52	N.A.	N.A.

Table 2

**Population in Department of Correction Facilities,  
July 1, 1989 to June 30, 1990**

<b>Facility</b>	<b>Average Daily Population</b>	<b>Beginning Population</b>	<b>Ending Population</b>	<b>Design Capacity</b>	<b>%ADP Capacity</b>
Cedar Junction	680	679	679	636	107%
Concord	1060	891	1139	523	203%
Framingham-ATU	106	109	108	69	154%
Framingham	399	374	421	194	206%
Norfolk	1252	1244	1279	919	136%
NCCI	728	718	729	184	396%
OSCC	597	589	660	488	122%
BCC	1	0	59	0	N.A.
SECC	716	710	733	0	N.A.
<b>Sub-Total</b>	<b>5539</b>	<b>5314</b>	<b>5807</b>	<b>3013</b>	<b>184%</b>
Bay State	182	141	221	146	125%
Medfield	34	34	36	36	95%
NCC	218	198	247	152	143%
SECC-Minimum	108	106	112	100	N.A.
Lancaster-Male	159	149	150	70	228%
Lancaster-Female	32	42	45	25	128%
Pondville	0	0	0	0	0%
Plymouth	238	188	294	151	158%
Shirley	462	460	476	403	115%
Warwick	88	89	90	50	176%
Hodder	30	33	33	35	86%
Boston State	100	100	101	55	182%
Norfolk PRC	52	52	53	26	198%
Park Drive	51	50	59	50	102%
SMPRC	109	108	109	75	145%
MHHI	88	89	92	93	94%
WSATP	15	26	10	12	127%
Drug Rehab	3	4	4	10	33%
Hillside	38	38	37	40	96%
Charlotte	14	15	15	15	92%
Houston House	6	9	4	15	40%
Day Reporting Center	1	0	1	2	25%
<b>Sub-Total</b>	<b>2028</b>	<b>1931</b>	<b>2189</b>	<b>1561</b>	<b>130%</b>
<b>TOTAL</b>	<b>7567</b>	<b>7245</b>	<b>7996</b>	<b>4574</b>	<b>165%</b>
Bridgewater SH	360	393	332	337	107%
Bridgewater T.C.	257	259	255	216	119%
Bridgewater A.C.	427	436	395	430	99%
Longwood T.C.	122	120	120	125	97%
<b>GRAND TOTAL</b>	<b>8733</b>	<b>8453</b>	<b>9098</b>	<b>5682</b>	<b>154%</b>
Houses of Correction	412	430	364	N.A.	N.A.
Federal Prisons	32	34	31	N.A.	N.A.
Interstate Contract	47	44	52	N.A.	N.A.

**Table 3****Population in County Correctional Facilities,  
July 1, 1990 to September 30, 1990**

<b>Facility</b>	<b>Average Daily Population</b>	<b>Beginning Population</b>	<b>Ending Population</b>	<b>Design Capacity</b>	<b>%ADP Capacity</b>
Barnstable	146	138	162	110	133%
Berkshire	118	103	121	97	122%
Bristol	504	481	531	401	126%
Dukes	18	17	13	13	138%
Essex-Lawrence	202	209	217	57	354%
Essex-LCAC	279	284	287	135	207%
Essex-Salem	162	162	165	120	135%
Franklin	74	76	74	63	117%
Hampden	522	534	549	312	167%
Hampden-OUI	122	121	132	125	98%
Hampshire	240	235	253	148	162%
Middlesex	981	964	978	592	166%
Norfolk	254	243	264	149	170%
Plymouth	480	488	488	157	306%
Suffolk-C.S.	434	416	434	453	96%
Suffolk-D.I.	736	707	754	456	161%
Worcester	621	618	618	490	127%
Longwood T.C.	119	121	109	125	95%
<b>TOTAL</b>	<b>6012</b>	<b>5917</b>	<b>6149</b>	<b>4003</b>	<b>150%</b>

**Table 4**  
**Population in County Correctional Facilities,**  
**July 1, 1989 to June 31, 1990**

<b>Facility</b>	<b>Average Daily Population</b>	<b>Beginning Population</b>	<b>Ending Population</b>	<b>Design Capacity</b>	<b>%ADP Capacity</b>
Barnstable	159	118	138	110	144%
Berkshire	135	136	104	97	139%
Bristol	486	431	486	336	145%
Dukes	21	17	18	13	158%
Essex-Lawrence	248	216	213	57	435%
Essex-LCAC	294	206	280	135	218%
Essex-Salem	168	233	164	120	140%
Franklin	77	52	79	63	122%
Hampden	526	531	529	312	168%
Hampden OUI	118	132	119	125	94%
Hampshire	245	230	230	148	165%
Middlesex	1007	985	980	592	170%
Norfolk	262	271	252	149	176%
Plymouth	478	438	490	157	304%
Suffolk-C.S.	349	342	423	342	102%
Suffolk-D.I.	693	709	699	456	152%
Worcester	675	728	634	490	138%
Longwood	121	119	120	125	97%
<b>TOTAL</b>	<b>6062</b>	<b>5894</b>	<b>5958</b>	<b>3827</b>	<b>158%</b>

**Table 5**  
**Court Commitments to the DOC,**  
**1989 and 1990**

	<u>1989</u>	<u>1990</u>	<u>Difference</u>
<b><u>Cedar Junction</u></b>			
First Quarter	443	506	14%
Second Quarter	541	504	-7%
Third Quarter	406	413	2%
<b>Sub-Total</b>	<b>1390</b>	<b>1423</b>	<b>2%</b>
 <b><u>Concord</u></b>			
First Quarter	184	197	7%
Second Quarter	216	191	-12%
Third Quarter	184	144	-22%
<b>Sub-Total</b>	<b>584</b>	<b>532</b>	<b>-9%</b>
 <b>Sub-Total Males</b>	<b>1974</b>	<b>1955</b>	<b>-1%</b>
 <b><u>Framingham</u></b>			
First Quarter	282	314	11%
Second Quarter	280	255	-9%
Third Quarter	299	267	-11%
<b>Sub-Total</b>	<b>861</b>	<b>836</b>	<b>-3%</b>
 <b>TOTAL</b>	<b>2835</b>	<b>2791</b>	<b>-2%</b>

## Technical Notes

1. The official capacity for each facility can change for a number of reasons, e.g. expansion of facility beds, decrease of facility beds due to fire, or changes in contracts with vendors. In all tables the capacity reflects the capacity at the end of the reporting period. The design capacity is reported for correctional facilities in Tables 1, 2, 3, and 4.
2. The population figures for Cedar Junction and Norfolk include both DSU and open population.
3. The population figures for all facilities include both male and female inmates.
4. State inmates housed in the Hampshire county contract program are included in the county population tables as are all other state inmates housed in county facilities.
5. Norfolk includes Braintree, Dedham, and Norfolk Contract. Middlesex includes both Billerica and Cambridge. Berkshire includes the pre-release facility. Suffolk-Deer Island includes the contract facility.
6. Charles Street inmates housed at other facilities are reported in the counts for the facilities in which they were in custody.
7. The counts reported for MHHI include pre-release inmates and exclude parole inmates housed in those facilities. During the third quarter of 1990 the average parole population in MHHI facilities was 0.
8. Longwood Treatment Center is a specialized DOC facility for individuals incarcerated for O.U.I. Because the inmates are county sentenced inmates, the inmate count and bed capacity are included in Tables 3 and 4.
9. Pondville Correctional Center is a minimum/pre-release security facility formerly known as Norfolk Pre-Release Center.

**10. Abbreviations and Definitions:**

AC	-	Addiction Center
ADP	-	Average Daily Population
ATU	-	Awaiting Trial Unit
BCC	-	Boston Correctional Center
C.S.	-	Charles Street
D.I.	-	Deer Island
DOC	-	Department of Correction
Drug Rehab	-	Includes Meridian House and Spectrum House
D.S.U.	-	Department Segregation Unit
LCAC	-	Lawrence Correctional Alternative Ctr.
N.A.	-	Not Applicable
MHHI	-	Massachusetts Halfway Houses Inc. includes Temporary Housing Project, McGrath House and Brooke House
NCC	-	Northeastern Correctional Ctr.
NCCI	-	North Central Corr. Inst. at Gardner
OCCC	-	Old Colony Correctional Center
OUI	-	Operating Under the Influence
PRC	-	Pre-Release Center
SECC	-	Southeastern Correctional Center
SH	-	State Hospital
SMPRC	-	South Middlesex Pre-Release Ctr.
TC	-	Treatment Center
WSATP	-	Women's Substance Abuse Treatment Program includes Faith House and Griffin House.